

Message Text

CONFIDENTIAL

PAGE 01 BONN 12487 01 OF 02 080138Z
ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-05 H-01 INR-10
L-03 NSAE-00 NSC-05 PA-01 SP-02 SS-15 ICA-11
EB-08 TRSE-00 /074 W
-----057979 080224Z /64

R 071823Z JUL 78
FM AMEMBASSY BONN
TO SECSTATE WASHDC 0011
INFO AMEMBASSY BERLIN
AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY PARIS
USMISSION USBERLIN
USMISSION USNATO

C O N F I D E N T I A L SECTION 01 OF 02 BONN 12487

E.O. 11652: GDS
TAGS: PGOV, BQG
SUBJECT: REPORT ON SECOND AND THIRD FRG/GDR NEGOTIATING
SESSIONS

REFS: (A) BONN 12288 (C) BONN 12129
(B) BONN 12219 (D) BONN 11406

BEGIN SUMMARY. AT THE SECOND AND THIRD FRG/GDR
NEGOTIATING SESSIONS, THE FRG REP (GAUS) MADE CLEAR
THAT THE NORTHERN AUTOBAHN AND TELTOW CANALS MUST BE
COVERED BY THE FRG/GDR TRANSIT REGIME AND SAID THAT THERE

WAS NO EXPLICIT FRG INTEREST IN THE "GREAT SOLUTION"
FOR THE AUTOBAHN IMPROVEMENTS AT WARTHA-HERLESCHAUSEN
IN VIEW OF THE GDR ESTIMATE OF COST. THE GDR REP (NIER)
LEFT THE IMPRESSION THAT THE GDR COULD AGREE TO A BERLIN
CROSSING POINT AT HEILIGENSEE (WHICH APPEARS ACCEPTABLE
TO THE FRG) FOR THE AUTOBAHN, SAID THE GDR WILL BE
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PAGE 02 BONN 12487 01 OF 02 080138Z

PREPARED TO NEGOTIATE ON A NORTH-SOUTH SPUR OFF OF THE
AUTOBAHN TO LOWER SAXONY IN 1980 AND WARNED AGAINST ANY
FRG ATTEMPT TO INVOLVE THE SOVIETS IN THE AUTOBAHN
QUESTION SINCE THIS WOULD AFFECT BASIC QUESTIONS SUCH
AS GDR SOVEREIGNTY. END SUMMARY.

1. AT THE JULY 5 BONN GROUP MEETING, THE FRG REP

(VON RICHTHOFEN) REPORTED ON THE SECOND AND THIRD FRG/ GDR NEGOTIATING SESSIONS, ON JUNE 28 AND 30, BETWEEN GAUS AND NIER. IN EACH CASE, GAUS HAD PREVIOUSLY MET WITH SCHALK. HE SAID THAT GAUS HANDED OVER THE TECHNICAL SPECIFICATIONS FOR THE NORTHERN AUTOBAHN, THE RECONSTRUCTION OF THE INNER-GERMAN AND TELTOW CANALS AND THE WARTHA-HERLESHAUSEN AUTOBAHN IMPROVEMENTS.

GAUS REPORTEDLY CONFIRMED THAT HE HAD NO NEGOTIATING MANDATE FOR THE INNER-GERMAN CANALS AND SAID THAT, VIEWING THE COST TABLED BY THE GDR FOR THE WARTHA-HERLESHAUSEN AUTOBAHN IMPROVEMENTS, THERE WAS NO "EXPLICIT" FRG INTEREST IN THE "GREAT SOLUTION".

(COMMENT: THIS SOLUTION PROVIDES FOR AN ENLARGEMENT TO FOUR LANES OF THE HIGHWAY FROM THE GDR BORDER TO THE EISENACH-WEST ENTRANCE OF THE GDR AUTOBAHN, SOME 7.3 KILOMETERS. ITS COST HAS BEEN ESTIMATED IN EXCESS OF \$100 MILLION. END COMMENT).

2. NIER REPEATED THE GDR POSITION THAT THE GDR DOES NOT NEED THE NORTH (BERLIN/HAMBURG) AUTOBAHN AND URGED THAT BOTH SIDES SHOULD DRAW UP A SATISFACTORY FRAMEWORK NOW WHICH WOULD MAKE CLEAR UNDER WHAT POLITICAL CONDITIONS THE FRG DESIRE COULD BE FULFILLED. DURING THIS INITIAL PHASE, THE GDR WISHED THAT BASIC DECISIONS BE MADE WITHOUT THE ASSISTANCE OF DELEGATIONS. THE CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BONN 12487 01 OF 02 080138Z

DETAILS COULD BE SETTLED LATER.

3. REFERRING TO AN FRG IDEA THAT ADDITIONAL RAILWAY TRAFFIC COULD SUBSTITUTE FOR THE INNER-GERMAN CANALS, NIER SAID THAT QUESTIONS OF THE FUTURE DEVELOPMENT OF RAILWAY TRAFFIC COULD NOT BE DISCUSSED.

4. GAUS SAID HE UNDERSTOOD THE NEED FOR, AND THE SENSE OF, THE PROCEDURE PROPOSED BY NIER BUT THAT MORE DETAILED NEGOTIATIONS WOULD BE NECESSARY AT A LATER STAGE. IN ADDITION TO THE QUESTION OF NON-COMMERCIAL PAYMENTS, THE FRG HAD FURTHER SUBJECTS TO PROPOSE FOR DISCUSSION CONCERNING THE DEVELOPMENT OF RELATIONS BETWEEN THE TWO GERMAN STATES. THESE WOULD BE RAISED AT AN APPROPRIATE STAGE. HE ASKED, REGARDING THE TELTOW CANAL, WHETHER THE MINISTRY OF FOREIGN AFFAIRS COULD PROMISE THAT QUESTIONS OF THE FUTURE TRANSIT REGIME OF THAT CANAL WOULD BE DISCUSSED BY THE GDR WITH THE FRG FOLLOWING THE CONCLUSION OF THE NEGOTIATIONS. HE SAID THAT IF THIS WERE SO, THE BERLIN SENAT COULD INVITE THE GDR FOR TECHNICAL NEGOTIATIONS. NIER FIRST DECLINED TO GIVE SUCH AN ASSURANCE BUT LATER AGREED

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PAGE 01 BONN 12487 02 OF 02 080139Z
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C O N F I D E N T I A L SECTION 02 OF 02 BONN 12487

TO CONSIDER THE MATTER.

5. ON THE SUBJECT OF THE NORTH AUTOBAHN LINK TO
BERLIN, GAUS REPORTED THAT HE HAD THE IMPRESSION GDR
WILL AGREE TO A CROSSING POINT AT HEILIGENSEE.
VON RICHTHOFEN SAID THAT THIS WOULD BE ACCEPTABLE
TO THE FRG AND THAT IT DOES NOT CREATE THE TRAFFIC
PROBLEMS THAT THE OTHER FRG PROPOSALS DOES.

6. REGARDING NON-COMMERCIAL PAYMENTS, NIER SAID THAT
THE GDR IS PREPARED TO NEGOTIATE FURTHER AND TO CON-
CLUDE AN AGREEMENT FOR SEVERAL YEARS FOR A TRANSFER
OF LIMITED AMOUNTS OF FUNDS. HE ALSO SAID THAT THE
AGREEMENT COULD BE RENEWED AGAIN BEFORE ITS EXPIRATION.

7. CONCERNING THE TRANSIT REGIME OF THE NORTH AUTOBAHN,
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PAGE 02 BONN 12487 02 OF 02 080139Z

GAUS DECLARED THAT THE FRG NEEDS A BINDING AGREEMENT WHICH MAKES IT ABSOLUTELY CLEAR THAT THE NORTH AUTOBAHN IS A TRANSITWAY UNDER ARTICLE 3 OF THE TRANSIT AND TRAVEL AGREEMENT (TTA). GAUS SAID THERE SHOULD

BE NOT THE LEAST DOUBT THAT THIS CLARIFICATION IS BINDING ON BOTH SIDES. ACCORDINGLY, THE FRG WOULD CONSULT THE ALLIES AND WOULD LATER DETERMINE WHETHER THE SOVIETS SHOULD ALSO BE INFORMED. NIER SAID HE WOULD RETURN TO THESE QUESTIONS LATER.

8. NIER PROPOSED THE JUNE 30 MEETING AND AT THAT TIME HANDED OVER THE PROPOSED TEXTS OF GDR ORAL STATEMENTS REGARDING THE TELTOW CANAL, THE NORTH AUTOBAHN AND A SPUR FROM THE NORTH AUTOBAHN TO LOWER SAXONY (PARA 3 OF REF D).

9. GAUS SAID THAT HE FOUND THE PROMPTNESS OF GDR RESPONSE HELPFUL BUT THAT HE HAD TO DRAW ATTENTION TO THE FACT THAT THE GDR PROPOSED STATEMENT ON THE NORTH AUTOBAHN DID NOT MAKE CLEAR THAT THE AUTOBAHN WOULD BE SUBJECT TO THE TRANSIT REGIME. NIER REPLIED THAT HE WOULD NOT TAKE THE POSITION THAT THIS CONSTITUTED THE WHOLE OF THE GDR ANSWER. NIER WENT ON TO WARN AGAINST BRINGING THE SOVIET UNION INTO QUESTIONS IN CONNECTION

WITH THE NORTH AUTOBAHN SINCE THIS WOULD AFFECT BASIC QUESTIONS SUCH AS THAT OF THE SOVEREIGNTY OF THE GDR. HE SAID THAT WHAT THE FRG DOES VIS-A-VIS THE ALLIES IS AN FRG MATTER.

10. REGARDING THE TELTOW CANAL, NIER INDICATED THAT THE GDR WAS NOT YET PREPARED TO BRING THE TELTOW

CONFIDENTIAL

PAGE 03 BONN 12487 02 OF 02 080139Z

CANAL UNDER THE TRANSIT REGIME.

11. IT WAS AGREED THAT NIER WOULD OFFICIALLY HAND OVER ONLY THE PAPER ON THE AUTOBAHN SPUR, WHICH SAID THE GDR WOULD BE PREPARED TO NEGOTIATE ON THIS MATTER IN 1980, AND THIS WAS DONE AT A LATER MEETING BETWEEN GAUS AND NIER. THE OTHER TWO PAPERS WERE HANDED OVER UNOFFICIALLY.

12. VON RICHTHOFEN SAID THAT THE FRG WOULD LIKE THE ALLIED POSITION ON THE NORTH AUTOBAHN AND THE TELTOW CANAL NO LATER THAN THE END OF JULY SINCE NEGOTIATIONS

WILL COMMENCE AGAIN SOON THEREAFTER. IT WAS AGREED

TO DISCUSS THESE SUBJECTS FURTHER IN THE BONN GROUP
AT AN EARLY STAGE IN THE HOPE OF HAVING A COMMON
POSITION WHICH CAN BE RECOMMENDED TO CAPITALS.
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: REPORTS, BERLIN QUADRIPARTITE MATTERS, DIPLOMATIC DISCUSSIONS, AMBASSADORS, MEETING REPORTS
Control Number: n/a
Copy: SINGLE
Draft Date: 07 jul 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978BONN12487
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780280-0267
Format: TEL
From: BONN
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780787/aaaacvod.tel
Line Count: 230
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 3a6be779-c288-dd11-92da-001cc4696bcc
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 78 BONN 12288, 78 BONN 12129, 78 BONN 12219, 78 BONN 11406
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 20 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2092524
Secure: OPEN
Status: NATIVE
Subject: REPORT ON SECOND AND THIRD FRG/GDR NEGOTIATING SESSIONS
TAGS: PGOV, BQG
To: STATE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/3a6be779-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014